

## City of Binghamton FY48 HUD Entitlement Budget

Project	Grant	Category	Amount
Administration	CDBG	Admin & Planning	\$203,252.87
Fair Housing Education	CDBG	Admin & Planning	\$5,000.00
Planning	CDBG	Admin & Planning	\$25,231.54
Demolition and Blight Removal	CDBG	Blight	\$246,119.76
Code Enforcement	CDBG	Code Enforcement	\$253,182.94
Binghamton Local Development Corporation	CDBG	Economic Development	\$145,000.00
Metro Interfaith Binghamton Homeownership Academy	CDBG	Housing	\$20,000.00
Housing Admin	CDBG	Housing	\$54,028.89
Homebuyer Assistance and Repairs	CDBG	Housing	\$160,000.00
First Ward Action Council Senior Housing Repair Program	CDBG	Housing	\$85,000.00
PAL Camp Upgrades	CDBG	Public Facility	\$25,000.00
Randall House Historic Stabilization	CDBG	Public Facility	\$100,000.00
Tri-Cities Opera ADA Upgrades	CDBG	Public Facility	\$17,500.00
Story Garden Amphitheatre Repair	CDBG	Public Facility	\$18,666.00
Park: Cheri Lindsey Playground Surface	CDBG	Public Facility	\$22,000.00
Park: First Ward Playground Surface	CDBG	Public Facility	\$50,831.00
Park: Sunflower Playground Surface	CDBG	Public Facility	\$38,610.00
Park: Webster Street Playground Surface	CDBG	Public Facility	\$27,000.00
Mill and Pave: Bayless (Park to Rexford)	CDBG	Public Facility	\$43,404.00
Mill and Pave: Cross (Park to Morris)	CDBG	Public Facility	\$19,751.00
Mill and Pave: Gerard (Front to end)	CDBG	Public Facility	\$70,215.00
Mill and Pave: Green (Westview to Chenango)	CDBG	Public Facility	\$15,751.00
Mill and Pave: Lockwood (Westview to Chenango)	CDBG	Public Facility	\$21,171.00
Mill and Pave: Morgan (Chenango to State)	CDBG	Public Facility	\$34,414.00
Mill and Pave: Park Terrace (Park to end)	CDBG	Public Facility	\$46,959.00
Action for Older Persons Senior Health Insurance Program	CDBG	Service	\$15,000.00
City of Binghamton Park Ranger Program	CDBG	Service	\$10,000.00
Fairview Recovery Services Opioid Addiction Program	CDBG	Service	\$45,000.00
ACHIEVE Summer Program	CDBG	Service	\$8,000.00
American Civic Association Multilingual Case Management	CDBG	Service	\$10,000.00
Binghamton Adult Education Out of School Youth Program	CDBG	Service	\$12,000.00
Binghamton Housing Authority Summer and After School Programs	CDBG	Service	\$12,000.00
Boys & Girls Club Membership Fees	CDBG	Service	\$19,975.00

Boys & Girls Club Teen Center	CDBG	Service	\$20,000.00
Boys & Girls Club Youth After Hours Program	CDBG	Service	\$50,000.00
Broome County Urban League ATTAIN Tech Center	CDBG	Service	\$8,760.00
Broome County Urban League Summer and After School Programs	CDBG	Service	\$15,000.00
CARES Backpack Program	CDBG	Service	\$10,000.00
Mothers and Babies Perinatal Network PAL Center	CDBG	Service	\$15,000.00
VINES Youth Employment Program	CDBG	Service	\$10,000.00
		Total CDBG	\$2,008,823.00
		Entitlement	\$1,848,823.00
		CDBG Program Income	\$160,000.00

Project	Grant	Category	Amount
Housing Admin	HOME	Housing	\$59,805.60
Homeowner Rehab Projects	HOME	Housing	\$150,000.00
*Unknown Community Housing Development Project	HOME	Housing	\$438,250.40
		Total HOME	\$648,056.00
		Entitlement	\$598,056.00
		HOME Program Income	\$50,000.00

Project	Grant	Category	Amount
Catholic Charities Teen Transitional Living Program	ESG	Homeless	\$24,898.64
City of Binghamton HMIS Fees	ESG	Homeless	\$1,720.00
Family Enrichment Network Homeless Prevention Program	ESG	Homeless	\$65,161.80
Outreach Ministries Showers of Hope	ESG	Homeless	\$18,000.00
Volunteers of America Men's Shelter	ESG	Homeless	\$5,200.00
YWCA of Binghamton Women's Shelter	ESG	Homeless	\$37,625.56
YWCA Street Outreach	ESG	Homeless	\$11,700.00
		Total ESG	\$164,306.00
		Entitlement	\$164,306.00

## **Executive Summary**

### **AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)**

#### **1. Introduction**

This plan represents the third year of the City of Binghamton 2020-2024 Consolidated Plan. Many of the elements in this plan will be similar as the previous year's plan. No new goals have been identified. The City continues to look at the City as a whole in allocating its entitlements however certain areas represent concentrations of poverty that necessitate focusing HUD entitlement funds in those areas.

This plan shall work in tandem where possible and able with the Comprehensive Plan adopted in 2014 and draws from surveys done for that project.

#### **2. Summarize the objectives and outcomes identified in the Plan**

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

The overall objective of the City's action plans are to reduce or eliminate poverty in the City. To this end, this plan will follow the nine goals outlined in the Consolidated Plan.

#### **3. Evaluation of past performance**

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

COVID has impacted the City in a way that may never be known, but it no doubt pushed back past recovery efforts for some period of time

#### **4. Summary of Citizen Participation Process and consultation process**

Summary from citizen participation section of plan.

In addition to a committee (the CDAC) that represents City residents appointed by elected officials, and the input and guidance received from NY-511, the local continuum of Care, two public hearings were held. The first was held on March 23, 2022 to get public feedback and recommendations on the Draft Plan.

A second public hearing is scheduled for June 22nd during the City Council business meeting.

## **5. Summary of public comments**

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

In general, comments have focused on encouraging continuing assistance to existing HUD backed CDBG and ESG programs. Of note was one initial email sent early in the AAP process discouraging funding of one applicant, TruthPharm. An additional comment during the public hearing regarded a landlord seeking assistance for landlords.

## **6. Summary of comments or views not accepted and the reasons for not accepting them**

The CDAC actually made recommendations different than the CoC for funding which the Mayor's Office took into account for the final funding choices. The comment regarding TruthPharm was also taken into account. Regarding landlord funding, HUD regulations make it administratively burdensome to fund landlord projects outside of CHDO or PHA situations.

## **7. Summary**

**PR-05 Lead & Responsible Agencies – 91.200(b)**

**1. Agency/entity responsible for preparing/administering the Consolidated Plan**

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
CDBG Administrator	Binghamton	Department of HUD Admin and Housing
HOME Administrator	Binghamton	Department of HUD Admin and Housing
ESG Administrator	Binghamton	Department of HUD Admin and Housing

**Table 1 – Responsible Agencies**

**Narrative (optional)**

All three HUD grants are administered by the same department. Direct communication to the department manager is available to the public on any aspect of HUD based projects.

**Consolidated Plan Public Contact Information**

Steve Carson, HUD Manager

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(607) 772-7028

## **AP-10 Consultation – 91.100, 91.200(b), 91.215(I)**

### **1. Introduction**

**Provide a concise summary of the jurisdiction’s activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I))**

The City works directly with several housing providers: First Ward Action Council, Greater Opportunities, Binghamton Housing Authority, Family Enrichment Network, and Metro Interfaith. First Ward Action Council, amongst other activities, provides senior housing rehab services which is reimbursed through the CDBG program as well as operates several CHDO projects. Greater Opportunities is an agency that works to better and empower the low income residents of the area and has been a CHDO for past projects. The Binghamton Housing Authority provides HUD funded public housing and runs the Section 8 program. Family Enrichment Network has received CHDO funds to build permanent supportive housing. Metro Interfaith runs the Homeownership Academy that provides free financial and home purchase counseling for prospective home owners and helps coordinate with the Housing division for its own home purchase and rehabilitation program. All of these agencies run their own housing services for lower income households in various locations throughout the region.

Each fall, the City releases RFPs seeking applications for the expenditures of the CDBG public service and capital activity funds as well as ESG funds. Potential stakeholders are notified along with public advertising to maximize agencies that wish to become sub-recipients. The Community Development Advisory Council (CDAC) helps oversee and award the remaining service and ESG funds prior to the Council's and Mayor's final decision on sub-recipient's funding allocations which will now be combined with the overall funding process for the action plan allowing the public to see what projects are being funded out of the entire CDBG/HOME/ESG grant.

This year, the CDAC invited stakeholders representing specifically identified target underserved populations. These groups include included veterans, victims of domestic violence, individuals with mentally disabilities, public housing participants and low income renters in general, the hungry, and seniors. Groups were invited to attend and present the situations facing their respective clients in the region. Several were also asked to provide any additional research they may have for this AAP

**Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.**

The HUD Manager is the ad-hoc City representative with the local Continuum of Care (CoC), the Homeless Coalition of the Southern Tier, as well as the CoC HMIS (Homeless Management Information

System) Administrator. The HUD Manager acts as a voting member of the CoC as a representative of the City and is a member of the NOFA, CES, and HMIS subcommittees.

RISE provided information regarding domestic violence. Broome County Veteran's Service did not respond to any invitations.

**Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS**

The HUD Manager works closely with the local Continuum of Care (CoC), the Homeless Coalition of the Southern Tier, as well as the CoC HMIS (Homeless Management Information System) Administrator. The HUD Manager acts as a voting member of the CoC as a representative of the City and is a member of the NOFA, CES, and HMIS subcommittees. The Coordinator of the CoC presented to the CDAC in early spring to explain the area's homeless situation as well as to provide meaningful initial budget recommendations (the pre-sub-recipient funding levels). In the fall, the CoC will also work hand in hand with the CDAC to prepare the RFPs for homeless agencies wishing to receive EGS funding for FY49 as well as to make recommendations to the City as to which agencies should receive specific funding for their programs. This will run in tandem with the CoC's NOFA budget process.

**2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction's consultations with housing, social service agencies and other entities**

**Table 2 – Agencies, groups, organizations who participated**

1	<p><b>Agency/Group/Organization</b></p> <p><b>Agency/Group/Organization Type</b></p>	<p>Department of Planning</p> <p>Agency - Managing Flood Prone Areas                  Agency - Emergency Management                  Other government - Local                  Planning organization                  Grantee Department</p> <p>Non-Homeless Special Needs</p>
	<p><b>What section of the Plan was addressed by Consultation?</b></p> <p><b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b></p>	<p>The Planning Department was allowed to present funding requests to the CDAC regarding the administrative role it provides with HUD funds as well as its goals of creating new plans for vacant housing, storm water recovery plans, and overall city development. The Planning Department also acts as a resiliency stakeholder through grants such as the LWRP and as the acting Flood Plain Management agency.</p>
2	<p><b>Agency/Group/Organization</b></p> <p><b>Agency/Group/Organization Type</b></p>	<p>BINGHAMTON LOCAL DEVELOPMENT CORPORATION</p> <p>Other government - Local                  Business and Civic Leaders</p> <p>Economic Development</p>
	<p><b>What section of the Plan was addressed by Consultation?</b></p> <p><b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b></p>	<p>The BLDC presented to CDAC on February 9, 2022. They sought partial funding for business assistance and explained to CDAC the nature of the revolving loan program they administer using CDBG funds. The City will fund them this year for continued services provided.</p>



3	<p><b>Agency/Group/Organization</b></p> <p><b>Agency/Group/Organization Type</b></p> <p><b>What section of the Plan was addressed by Consultation?</b></p> <p><b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b></p>	<p>Binghamton Code Enforcement</p> <p>Services - Housing Other government - Local Grantee Department</p> <p>Housing stock issues</p> <p>Binghamton Code Enforcement presented to CDAC on February 9, 2022. They sought funding for code enforcement activities in LMI residential areas. With updates to tracking of progress and salaries, that after a years worth of data there may be a need for expanding funding.</p>
4	<p><b>Agency/Group/Organization</b></p> <p><b>Agency/Group/Organization Type</b></p> <p><b>What section of the Plan was addressed by Consultation?</b></p> <p><b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b></p>	<p>Metro Interfaith Housing Management Corp.</p> <p>Housing Services - Housing Service-Fair Housing Regional organization</p> <p>Housing Need Assessment</p> <p>Metro Interfaith presented to CDAC on February 23, 2022. They explained some of the problems in the area regarding housing stock and need for affordable quality housing.</p>
5	<p><b>Agency/Group/Organization</b></p> <p><b>Agency/Group/Organization Type</b></p> <p><b>What section of the Plan was addressed by Consultation?</b></p>	<p>Binghamton Housing Authority</p> <p>PHA</p> <p>Public Housing Needs</p>

	<p>The Binghamton Housing Authority presented to CDAC on February 23, 2022. They explained some of the problems their clients experience, including the need for mental health services and economic and social needs for low income residents. The City has funded several projects through the PHA, including gang prevention and TBRA assistance for security deposits. The City will be funding an after school and summer school program for their public housing communities.</p>
7	Broome County Council of Churches
Agency/Group/Organization Type	Regional organization Food Pantry Agency
What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	CHOW, a sub division of BCCC, presented to CDAC on February 23, 2022. They discussed the need for food accessibility especially taking into account the impact that COVID had on the local economy. The city has partnered with CHOW in the past with funding for food banks as well as capital improvements to a variety of community kitchens.
8	SOS Shelter, Inc.
Agency/Group/Organization Type	Services-Victims of Domestic Violence Services - Victims Regional organization
What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	RISE, formerly known as SOS Shelter, presented to CDAC on March 9, 2022. They discussed the needs for victims of domestic violence in the area and provide numbers of cases.

**Identify any Agency Types not consulted and provide rationale for not consulting**

The HUD manager and Mayor’s Office have unofficially discussed increasing broadband availability with Southern Tier Network out of Corning. This will involve running branches off the main fiber optic trunk lines into impoverished areas to decrease costs of internets access for those residents. The Mayor’s Office is planning on using ARPA funds to achieve this.

Broome County Veteran’s Service did not respond to any invitations.

**Other local/regional/state/federal planning efforts considered when preparing the Plan**

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	Coalition for the Homeless of the Southern Tier, NY Inc	The City receives ESG funds it then distributes to agencies that provide homeless services. All belong to the Homeless Coalition. The Homeless Coalition also provides client tracking information that the City can then utilize for its own plan and strategies. In many ways, the Homeless Coalition and the City are partners in implementing homeless prevention and reduction policies.

**Table 3 – Other local / regional / federal planning efforts**

**Narrative (optional)**

**AP-12 Participation – 91.105, 91.200(c)**

- 1. Summary of citizen participation process/Efforts made to broaden citizen participation  
Summarize citizen participation process and how it impacted goal-setting**

First Public Hearing held March 23rd, 2022 to determine overall goals for the budget. The Second Public Hearing is scheduled for June 22nd, 2022 after release of the draft budget to get public input.

**Citizen Participation Outreach**

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (if applicable)
1	Public Hearing	Non-targeted/broad community	Virtual Meeting held on March 23rd. Six speakers, most representing or promoting a non-profit agency seeking funding.	Supporters of agencies such as YWCA, ACHIEVE, Roberson Museum, and Action for Older Persons recommended continued or new support for their agencies. One individual, a landlord, also requested assistance for landlords such as rehab projects.	It was explained that landlord projects, outside of CHDOs, are extremely difficult to do as they require regulatory compliance most landlords simply would find overly burdensome for the amount of money that could be provided for improvements.	
2	Public Hearing	Non-targeted/broad community	Public hearing for June 22nd, 2022			

**Table 4 – Citizen Participation Outreach**

## Expected Resources

### AP-15 Expected Resources – 91.220(c)(1,2)

#### Introduction

Entitlement funding from HUD has varied somewhat but remained relatively steady over the past few years. Currently, the city receives approximately \$2.6 million in overall entitlement amongst the three programs: CDBG, HOME, and ESG. Decreases to funds also decreases capability of delivering improvements and programs to the city. In addition, regulatory oversight limits the usage of these funds as many resources must be spent to meet HUD and other federal requirements, New York State, and even Broome County and other local requirements.

#### Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1			Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	1,848,823	160,000	0	2,008,823	Funding for general low income programs and projects. A historical renovation and several residential demolitions are also planned. All program income will be allocated to home buyer and rehab housing programs.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
HOME	public - federal	Acquisition Homebuyer assistance Homeowner rehab Multifamily rental new construction Multifamily rental rehab New construction for ownership TBRA	598,056	50,000	0	648,056	1,300,000	Funding for housing projects. All program income will be allocated to rehab housing programs.
ESG	public - federal	Conversion and rehab for transitional housing Financial Assistance Overnight shelter Rapid re-housing (rental assistance) Rental Assistance Services Transitional housing	164,306	0	0	164,306	350,000	Funding for homeless projects. No program income is expected, however, all ESG costs for down payments are required to be returned to the City as PI save for an amount to cover repairs to the units.

Table 5 - Expected Resources – Priority Table

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**Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied**

HUD has permitted a waiver on the City's HOME program match. The ESG match is met by the City's own usage through general fund costs to salary. All ESG subrecipients must match their allocation on an equal amount (i.e. \$1 to \$1 or a non-ESG match of 50% of the total program costs). The City does combine HUD funds with other funds as the need arises, for example road funding with CHIPS from NYS. AHC funds from NY State are also used to expand on the rehab program.



**If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan**

The only City owned property that would be influenced by the needs within this plan would be park improvements and the potential demolition of properties acquired by the City for removal of blight.

**Discussion**

## Annual Goals and Objectives

### AP-20 Annual Goals and Objectives

#### Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Improve Public Facilities	2020	2024	Non-Housing Community Development	City of Binghamton	Better public facilities	CDBG: \$143,666	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 15000 Persons Assisted
2	Improve Infrastructure	2020	2024	Non-Housing Community Development	City of Binghamton	Better streets and utilities	CDBG: \$251,665	
3	Increase Accessibility	2020	2024	Non-Homeless Special Needs Non-Housing Community Development		More accessibility for all residents	CDBG: \$155,941	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 36311 Persons Assisted
4	Increase Health and Safety	2020	2024	Non-Homeless Special Needs Non-Housing Community Development		Increased access to healthcare and safety needs	CDBG: \$70,000	Public service activities other than Low/Moderate Income Housing Benefit: 48484 Persons Assisted

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
5	Increase and Retain Quality Housing	2020	2024	Affordable Housing	City of Binghamton	Housing	CDBG: \$324,029 HOME: \$648,056	Public service activities for Low/Moderate Income Housing Benefit: 47146 Households Assisted Rental units rehabilitated: 3 Household Housing Unit Homeowner Housing Rehabilitated: 66 Household Housing Unit Direct Financial Assistance to Homebuyers: 2 Households Assisted Businesses assisted: 100 Businesses Assisted
6	Promote Economic Growth	2020	2024	Non-Housing Community Development			CDBG: \$145,000	Businesses assisted: 100 Businesses Assisted
7	Provide Needed Services	2020	2024	Non-Homeless Special Needs	City of Binghamton	Necessary services	CDBG: \$190,735	Public service activities other than Low/Moderate Income Housing Benefit: 2312 Persons Assisted
8	Reduce Homelessness	2020	2024	Homeless	City of Binghamton	Reduce homelessness	ESG: \$164,306	Public service activities other than Low/Moderate Income Housing Benefit: 215 Persons Assisted Homeless Person Overnight Shelter: 763 Persons Assisted Homelessness Prevention: 30 Persons Assisted
9	Reduce Slums and Blight	2020	2024	Non-Homeless Special Needs Non-Housing Community Development	City of Binghamton	Reduce blight	CDBG: \$499,303	Buildings Demolished: 9 Buildings Housing Code Enforcement/Foreclosed Property Care: 1800 Household Housing Unit

**Table 6 – Goals Summary**

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## Goal Descriptions

<b>1</b>	<b>Goal Name</b>	Improve Public Facilities
	<b>Goal Description</b>	Project include capital projects for two non profits: the Polcie Athletic League camp and Randall House, a heritage building. Funding will also be provided to the Discovery Center for repairs to their Story Garden at Ross Park.
<b>2</b>	<b>Goal Name</b>	Improve Infrastructure
	<b>Goal Description</b>	Milling and paving for the follwoing streets: Bayless, Cross, Gerard, Green, Lockwod, Morgan, and Park Terrace. All are primarily residential neighborhoods in LMI areas.
<b>3</b>	<b>Goal Name</b>	Increase Accessibility
	<b>Goal Description</b>	Programs include funding for ADA upgrades to Tri-Cities Opera as well as accessibility improvements to th following park playgrounds: Cheri Lindsey, First Ward. Sunflower, and Webster Street.
<b>4</b>	<b>Goal Name</b>	Increase Health and Safety
	<b>Goal Description</b>	Funding for senior health insurance counseling, the park ranger program, and a case manager for opiuim addiction.
<b>5</b>	<b>Goal Name</b>	Increase and Retain Quality Housing
	<b>Goal Description</b>	Funding will cover a variety of housing projects. Funding will go towards a Fair Housing educational course to be held in the fall. Funding for the Homeownership Academy and Senior Home Repair program will increase housing stability. The use of PI and entitlement from both CDBG and HOME will allow us to continue the home purchase program as well as the homeowner rehab program. Finally, money is set aside for a CHDO project, but this is not identified yet.
<b>6</b>	<b>Goal Name</b>	Promote Economic Growth
	<b>Goal Description</b>	Funding for the Binghamton Local Development Corp in order to administer the CDBG revolving loan program as well as provide assistance to local businesses.

<b>7</b>	<b>Goal Name</b>	Provide Needed Services
	<b>Goal Description</b>	Funding for a variety of service programs include ACHIEVE, ACA, CAE, Boys & Girls Club, the Urban League, CARES. Mothers and babies, and VINES. Most programs are targeted towards youth.
<b>8</b>	<b>Goal Name</b>	Reduce Homelessness
	<b>Goal Description</b>	Funding for homeless programs. All agencies are members of the CoC.
<b>9</b>	<b>Goal Name</b>	Reduce Slums and Blight
	<b>Goal Description</b>	Funding will cover demolition projects as well as code enforcement

# Projects

## AP-35 Projects – 91.220(d)

### Introduction

The following projects have been identified by the City as important, necessary, and being consistent with the Consolidated Plan.

### Projects

#	Project Name

Table 7 - Project Information

### Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

All programs are equally valued. There is no priority of one project over another, nor of any geographic area over another. Main obstacles to address underserved needs appear to be mainly regarding finding effective ways of communicating with households of available programs. This has been addressed through regular press releases on new programs, contact with agency stakeholders on eligibility of HUD funding, and even direct marketing to target populations through radio/tv/web ads.

**AP-38 Project Summary**  
**Project Summary Information**

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## **AP-50 Geographic Distribution – 91.220(f)**

**Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed**

The City wishes to maintain a comprehensive, city-wide plan instead of targeting specific locations. All activities must meet LMI eligibility requirements where required by HUD

### **Geographic Distribution**

<b>Target Area</b>	<b>Percentage of Funds</b>
City of Binghamton	100

**Table 8 - Geographic Distribution**

### **Rationale for the priorities for allocating investments geographically**

No priorities and city wide

### **Discussion**



## Affordable Housing

### AP-55 Affordable Housing – 91.220(g)

#### Introduction

The City does not run a public housing or Section 8 program. Those are done through the Binghamton

Housing Authority, an independent agency. HOME funds can provide assistance to agencies such as CHDOs to provide affordable decent rental units. The ESG program provides services to prevent those in danger of homelessness to remain in their units via rental assistance and to also provide funds for those who are homeless to lease a new rental unit.

One Year Goals for the Number of Households to be Supported	
Homeless	763
Non-Homeless	41
Special-Needs	60
Total	864

Table 9 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	30
The Production of New Units	0
Rehab of Existing Units	69
Acquisition of Existing Units	2
Total	101

Table 10 - One Year Goals for Affordable Housing by Support Type

#### Discussion

## **AP-60 Public Housing – 91.220(h)**

### **Introduction**

The overall goal of the PHA is to provide as much high-quality necessary public housing in excellent condition as it can.

### **Actions planned during the next year to address the needs to public housing**

The PHA plans on increasing the quality of its units, reduce vacancies, expand its voucher landlord base, find additional funding, and to improve the safety of its residents.

### **Actions to encourage public housing residents to become more involved in management and participate in homeownership**

The PHA plans to promote employment amongst its residents when possible. It also plans on seeking services that will allow the elderly or disabled more independence. As sources of funding become available, the City will outreach to PHA staff and its residents to involve them, along with other affected neighbors, to renovate the area in a way that meets the resident's needs and wishes.

### **If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance**

The PHA is not designated as "troubled".

### **Discussion**

## **AP-65 Homeless and Other Special Needs Activities – 91.220(i)**

### **Introduction**

**Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including**

**Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs**

FY48 funds will be used to support the WCA direct street outreach program as well as funding for the Outreach Ministries program that provides showers and meals for the homeless.

**Addressing the emergency shelter and transitional housing needs of homeless persons**

The City provides funding to the YWCA and VOA to provide emergency shelter assistance. Another program is the TTLP program run by Catholic Charities which is transitional housing targeting at-risk youth. Goals are up to the providers, with an overall goal of fully reducing homelessness to zero with no recidivism.

**Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again**

Rapid rehousing is over-saturated from COVID funding according to the local CoC.

**Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.**

Family Enrichment Network (FEN) is provided funds to run its homeless prevention (HP) program. This includes case management to reduce the chance that households assisted will need further assistance for services in the future. Goals are up to the providers, with an overall goal of full reducing homelessness to zero with no recidivism.

Currently, HP funds are not specifically targeted towards any population. FEN does have a target population of families, but have been instructed to handle cases funded with ESG on a first come first serve for eligibility. Discussion with Street Outreach agencies like the YWCA have brought to attention concerns over discharging from prisons but these talks were in the initial phase before COVID hit. No specific plans are in place for dealing with those exiting other facilities other than through the CoC wide directive of sending everyone to the Coordinated Entry System to be sorted to the best available provider for their needs. In a similar manner, no specific plans are in place for preventing homelessness with other agencies, other than that many of the agencies targeting groups such as youth that are at risk of homelessness and DSS are partners in the CoC and thus utilize the CES system.

## **Discussion**

## **AP-75 Barriers to affordable housing – 91.220(j)**

### **Introduction:**

Most public policies that have an effect on the affordability of housing have little to do with City policies. CDBG, HOME, and ESG funds are used and do directly affect people's affordability of housing by providing assistance for housing rehabilitation or through providing assistance to those at risk of homelessness by providing temporary rental assistance. Beyond essentially providing funds that residents would not be able to afford on their own that may affect affordability, much of the rest is in the hands of state and federal limitations and regulations that add extra overhead costs to private and public projects.

**Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment**

Tax policies that make it difficult to afford homes are somewhat reduced by using HUD and other grant funds to offset the required taxes to run the city where possible. For example, school taxes are outside the purview of the City as a municipality, and little can be done for those other than to funnel funds into youth programs that may offset school taxes

### **Discussion:**

## **AP-85 Other Actions – 91.220(k)**

### **Introduction:**

Most of the Action Plan discusses housing needs, including homeless needs. However, the City does provide funding for improvements in low income areas and service that provide unmet needs to low income people and areas.

### **Actions planned to address obstacles to meeting underserved needs**

The City will provide funds to "human service" programs run through local non-profits. The City will encourage non-profits to apply for funding and will judge applicants based on the program's impacts for the underserved.

### **Actions planned to foster and maintain affordable housing**

The HOME CHDO set aside will address rental unit rehabilitation. The City will also continue to fund programs through area non-profits to provide the homeownership academy and senior housing rehabilitation programs. All of these will help to maintain and improve affordable housing in the area.

### **Actions planned to reduce lead-based paint hazards**

None. All rehab projects must meet HUD lead requirements.

### **Actions planned to reduce the number of poverty-level families**

The City will continue to fund economic development activities to decrease the unemployment rate.

### **Actions planned to develop institutional structure**

City representatives will monitor all agencies receiving CDBG, ESG, and HOME funding during the year to ensure that all activities meet HUD requirements on reporting and financial responsibility.

### **Actions planned to enhance coordination between public and private housing and social service agencies**

Once COVID restrictions are diminished, the HUD Manager will work with the PHA to ensure a City representative attends BHA community meetings on a monthly basis to hear resident needs and issues. Most housing agencies are also members of the Continuum of Care, which allows for cross communication, although this is generally homeless focused, it does also include assisted housing. Metro Interfaith, Family Enrichment Network, the YWCA, Greater Opportunities, and First Ward Action

Council are all sub-recipients or CHDOs with City grants and so lines of communication are open to them to discuss pertinent issues and to determine what needs exist.

**Discussion:**

## Program Specific Requirements

### AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

#### Introduction:

#### Community Development Block Grant Program (CDBG) Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	0
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
<b>Total Program Income:</b>	<b>0</b>

#### Other CDBG Requirements

1. The amount of urgent need activities	2
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	82.62%



**HOME Investment Partnership Program (HOME)**  
**Reference 24 CFR 91.220(I)(2)**

1. A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:

The City receives New York State Affordable Housing Corporation funds to help shore up its home rehab program.

2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

Under development

3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:

Under development

4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:

The City does not refinance existing debt secured by multifamily housing with HOME funds.

**Emergency Solutions Grant (ESG)**  
**Reference 91.220(I)(4)**

1. Include written standards for providing ESG assistance (may include as attachment)

Please see attached Emergency Solutions Grants Program Written Standards. This should be updated along with the local CoC's Written Standards.

2. If the Continuum of Care has established centralized or coordinated assessment system that meets HUD requirements, describe that centralized or coordinated assessment system.

The Coordinated Entry System has been implemented and is in use. Individuals with questions about homelessness are directed to the 211 system which directs individuals to dedicated Coordinated Entry agents. These agents ask pertinent questions and begin the individual entrance into the HMIS system. The CES group coordinates with the local agencies to determine the best fit for individuals experiencing or potentially experiencing homeless.

3. Identify the process for making sub-awards and describe how the ESG allocation available to private nonprofit organizations (including community and faith-based organizations).

RFPs will be released in the Fall. Eligible homeless agencies will be required to submit applications indicating the need for funding and their ability to meet the matching requirement. Awards will be based on project utilization, performance, and monitoring data as represented by recommendations received from the local Continuum of Care.

4. If the jurisdiction is unable to meet the homeless participation requirement in 24 CFR 576.405(a), the jurisdiction must specify its plan for reaching out to and consulting with homeless or formerly homeless individuals in considering policies and funding decisions regarding facilities and services funded under ESG.

Under development

5. Describe performance standards for evaluating ESG.

The City strives for a 100% reduction in homelessness and was one of the first to respond to the national call for the elimination of homeless veterans.

## Attachments

**Citizen Participation Comments**

- Email 11/25/21
  - M. Perez: TruthPharm promotes illegal drug use and disrespect of law enforcement
- CDAC FY48 AAP First Public Hearing 3/23/22
  - E. Rosario (YWCA), support Street Outreach program
  - P. Evans (ACHIEVE), support summer rec program
  - M. Grasso (Roberson Museum), support Roberson Museum projects
  - S. Johnson (YWCA), support shelter program for women and single mothers
  - B. Cabot, support for landlord rehab programs
  - J. Stone-He (Action for Older Persons), support for elderly insurance program



